

#### **United States Environmental** Protection-Agency Washington, DC 20460

# Interagency Agreement

#### **Amendment** Part 1 - General Information

1. EPA IAG Identification Number DW-96-94203601 - 0 4. Funding Location by Region EPA R2

2. Other Agency IAG ID Number

5. Program Office

3. Type of Action

New

**Abbreviation** 

Region 2

6. Name and Address of EPA Organization

**US Environmental Protection Agency Emergency and Remedial Response Division** 

290 Broadway

New York, New York 10007-1866

**DÙNS: 029128894** 

7. Name and Address of Other Agency

Corps of Engineers-Omaha District HTRW CX

12565 West Center Road Omaha, NE 68144-3869

**DUNS: DOD966419** 

8. Project Title and Description

Cornell-Dubilier Electronics Superfund Site, South Plainfield, New Jersey

Remedial Design of Operable Unit 2 (OU2) Remedy (Facility soils and Buildings)

9. EPA Project Officer (Name, Address, Phone Number)

Shaheer Alvi

Emergency and Remedial Response Division

290 Broadway

New York, NY 10007-1866

212-637-4324

10. Other Agency Project Officer (Name, Address, Phone Number)

Marvene Seaman

USACE, HTRW-CX

12565 West Center Road

Omaha, NE 68144-3869

402 697-2425

11. Project Period 12. Budget Period

02/28/2005 to 08/30/2007 02/28/2005 to 08/30/2007

13. Scope of Work

This agreement obligates \$1,000,000 to the U. S. Army Corps of Engineers-Kansas City District for remedial design of OU2 remedy at the Cornell-Dubilier Electronics Superfund Site (EPA ID: NJD981557879). The USACE and USEPA will utilize the direct fund cite and revised reimbursable methods.

Revsised Reimbursable (in-house)

Direct Fund Cite (contractor)

\$ 80,000 \$920,000

\$1,000,000

See Attachment A for a detailed Scope of Work and Attachment B for Special Conditions.

Pietro Mannino is the EPA RPM and he can be reached at (212) 637-4395).

EPA Grants Specialist for this IAG is Otto Salamon 212-637-3417

15. Other Agency Type

CERCLA (PL 96-510) & SARA (PL	Federal Agency		
Funds	Previous Amount Amount This Action		Amended Total
16. EPA Amount		\$1,000,000	\$1,000,000
17. EPA In-Kind Amount			\$0
18. Other Agency Amount	·		\$0
19. Other Agency In-Kind Amt.			\$0
20. Total Project Cost		\$1,000,000	\$1,000,000

	21. Fiscal								
Site Name	DCN	FY	Approp.	Budget Org.	PRC	Object	Site/Project	Cost Org.	Obligation
CORNEL L	HE0055	2005	T	2ADOP	302DD2C	2507	02GZRD02	C002	1,000,000
									1,000,000

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CC.P. Mannina O. Salamon

		EPA IAG Identilicati	on No.DW-96-94203601 - 0	Page 3	
Part IV - A	cceptance Conditions	,	EPA Identification Number		
		•	DW-96-942036	301 - 0	
27. General Conditions			·		
The other agency covenants and agrees that have been awarded under this agreement.	t it will expeditiously initiate and	complete the project for which	funds		
28. Special Conditions (Attach additional she	eets if needed)				
	•				
	Part V - Offer and	d Acceptance			
Note: 1) For Disbursement actions, the agree	ement/amendment must be sign	ned by the other agency official i	n duplicate and one origina	al returned to the	
Grants Administration Division for Headquarters receipt or within any extension of time as may acceptance signature.	s agreements or to the appropr be granted by EPA. The agree	iate EPA Regional IAG adminis ment/amendment must be forw	stration office within 3 cales arded to the address cited	ndar weeks after I in item 29 after	
Receipt of a written refusal or failure to return th	e properly executed document v	within the prescribed time may re	esult in the withdrawal of o	ffer by EPA. Anv	
change to the agreement/amendment by the ot determines to materially alter the agreement/am	ner agency subsequent to the d	locument being signed by the E	PA Action Official, which the	ne Action Official	
For Reimbursement actions, the other agence office for signature. The agreements/amendme	y will initiate the action and forwards will then be forwarded to the	vard two original agreements/am ne appropriate EPA IAG admini	nendments to the appropria stration office for acceptar	ate EPA program	
behalf of the EPA. One original copy will be retu				Ū	
EPA IAG Administration Office (for administra	itive assistance)	EPA Program Office (for tech	nnical assistance)		
29. Organization/Address	,	30. Organization/Address			
US EPA R2					
Grants and Contracts Management Branch		US Environmental Protect	tion Agency		
290 Broadway		Region 2 Emergency and Remedial	Response Division		
New York, New York 10007-1866		290 Broadway	Tresponse Division		
		New York, NY 10007-186	6		
•					
	Certifica				
complete. Signers ackr		n and all attachments thereto are se or misleading statements ma			
		nent Protection Agency Progra	am Office		
31. Signature	Typed Name and Title	-		Date	
L. Samo	1 7	tor, Emergency and Remedial F	Response Division	2/3/05	
0 = 1000	etion on Behalf of the Enviro	The state of the s	response Division	1970	
32. Signature	Typed Name and Title			Date	
Whan A		47/05			
	Authorizing Official on Beh	alf of the Other Agency			
33. Signature	Typed Name and Title			Date	
Homedonald	Pauline Lehman, Chief, Budge	et, Manpower & Management Ar	nalysis Branch	17-2005	

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EPA IAG Identification No. DW-96-94203601 - 0 Page 2

			LI A IAG IGENTINEATION I	10. DW-30-34203001 - 0 Fage 2		
Pa	rt II - Approve		EPA IAG Identification Number			
				DW-96-94203601 - 0		
22. Budge	t Categories	Itemization of ` This Action	Itemization of Total Project Estimated Cost to Date			
(a) Personnel			\$45,000	\$45,000		
(b) Fringe Benefits	~		. \$0	\$0		
(c) Travel			\$1,200	\$1,200		
(d) Equipment			\$0	\$0		
(e) Supplies			\$0	\$0		
(f) Procurement / Assistance			\$920,000	\$920,000		
(g) Construction			· \$0	\$0		
(h) Other			\$725	\$725		
(i) Total Direct Charges			\$966,925	\$966,925		
	<u>45,000.00</u>		\$33,075	\$33,075		
(k) Total (EPA Share 100.00 %) (Oth	er Agency Share	0.00 %)	\$1,000,000	\$1,000,000		
23. Is equipment authorized to be furnis (Identify all equipment costing \$1,000 24. Are any of these funds being used or	or more)			Yes⊠ No 		
			<u> </u>			
Type of Extramural Agreement	Grant	Cooperative Agreemer				
Contractor/Recipient Name (if known)	Total	Extramural Amount Ur	920000	Percent Funded by EPA (if known) 100		
TBD			j 100 I			
	Part III - Fund	ing Methods and B	Total \$ 920,000.00	<u> </u>		
25.			Code (ALC) - 6801072	27)		
Disbursement Agreement	Request for re Management C	payment of actual costs	s must be itemized on SF	1080 and submitted to the Financial		
Repayment	Monthly	Quart	erly 🔲 Up	on Completion of Work		
Advance	for this type of	f payment method. Une	expended funds at comple	or with appropriate justification of need ation of work will be returned to EPA. agement Center, EPA, Cincinnati, OH		
Allocation Transfer-Out	approval by th Hdqtrs. Forwar	e Office of Comptroller,	Budget Division, Budget the Financial Reports and A	en Federal agencies. Must receive prior Formulation and Control Branch, EPA Analysis Branch, Financial Management		
26.  Reimbursement Agreement				·		
Repayment			•			
Advance						
Allocation Transfer-In						
Funding Agency's Treasury Symbol	68/20X8145	One-Year	☐ Two-Year	⊠ No-Year		
Other Agency's IAG Identification Numbe	r	EPA Program Office A	EPA Program Office Allowance Holder/Resp. Center No.			
Other Agency's Billing Address (include a	ALC or Station S		Other Agency's Billing Instructions and Frequency			
		,				
EPA Form 1610-1 (Rev. 10-88). Previous editions a	re obsolete					

#### ATTACHMENT A

#### SCOPE OF WORK FOR REMEDIAL DESIGN

SITE: Cornell-Dubilier Electronics Superfund Site

**SITE ID:** NJD981557879

#### Purpose

The purpose of this Interagency Agreement (IAG) is to obtain technical assistance (A/E Services) from the U.S. Army Corps of Engineers (USACE) for the design of Operable Unit 2 (OU2) remedial measures at the Cornell-Dubilier Electronics Superfund Site.

#### Background

The Cornell-Dubilier Electronics (CDE) Site is located at 333 Hamilton Boulevard, South Plainfield, Middlesex County, New Jersey. The former CDE facility, now known as the Hamilton Industrial Park, consists of approximately 26 acres containing 18 buildings that are currently used by a variety of commercial and industrial tenants.

Prior to 1936, Spicer Manufacturing Corp., a predecessor to Dana Corporation, owned and operated the facility, and many of the buildings date from this era. Spicer Manufacturing Corp. ceased operations in South Plainfield in 1929 and, beginning in 1936, leased the property to CDE. CDE operated in South Plainfield from 1936 to 1962, manufacturing electronic components including, in particular, capacitors. Polychlorinated biphenyls (PCBs) and chlorinated organic solvents were used in the manufacturing process, and the company apparently disposed of PCB-contaminated materials and other hazardous substances directly on the facility CDE's activities evidently led to widespread chemical contamination at the facility, as well as migration of contaminants to areas adjacent to the facility. PCBs have been detected in the groundwater, soils and in building interiors at the industrial park, at adjacent residential, commercial, and municipal properties, and in the surface water and sediments of the Bound Brook. High levels of volatile organic compounds (VOCs) have been found in the facility soils and in groundwater. Since CDE's departure from the facility in 1962, it has been operated as a rental property, with over 100 commercial and industrial companies operating at the facility as tenants.

EPA has divided the Site into separate phases, or operable units, for remediation purposes. Operable Unit 1 (OU1) consists of residential, commercial, and municipal properties located in the vicinity of the former CDE facility. OU2 addresses the former CDE facility, consisting of contaminated facility soils and buildings at the former CDE facility, including soils that may act as a source of groundwater contamination. Additional operable units will address contaminated groundwater and the sediments of the Bound Brook.

#### Remedy

On September 30, 2004, EPA signed a ROD to address the contaminated soils and buildings at the former CDE facility (OU2). The remedy includes the following components:

#### Soils

- excavation of an estimated 107,000 cubic yards of contaminated soil containing PCBs at concentrations greater than 500 parts per million and contaminated soils that exceed New Jersey's Impact to Groundwater Soil Cleanup Criteria for contaminants other than PCBs;
- on-site treatment of excavated soil amenable to treatment by low temperature thermal desorption (LTTD), followed by backfilling of excavated areas with treated soils;
- transportation of contaminated soil and debris not suitable for on-site LTTD treatment to an off-site facility for disposal, with treatment as necessary;
- excavation of an estimated 7,500 cubic yards of contaminated soil and debris from the capacitor disposal areas and transportation for disposal off site, with treatment as necessary;
- installation of a multi-layer cap or hardscape;
- installation of engineering controls;
- property restoration; and
- implementation of institutional controls.

#### Buildings

- demolition of the 18 on-site buildings;
- transportation of the building debris off-site for disposal,
   with treatment as necessary; and
- relocation of approximately 18 eligible tenants at the former CDE facility buildings pursuant to the Uniform Relocation Act, as necessary. (The number of tenants may vary.)

The Selected Remedy for the buildings includes a contingency remedy that would allow for the decontamination and surface encapsulation of certain buildings that may not need to be demolished.

#### Scope of Work

The USACE will be responsible for:

- 1. Selecting contractor(A/E) from an existing Indefinite Delivery Type (IDT) or Indefinite Delivery/Indefinite Quantity (ID/IQ) group of available contracts to prepare the Remedial Design (RD) for OU2 at the CDE Site. The selected contractors will meet the qualifications and experience requirements (i.e., Low Temperature Thermal Desorption) for preparing the Remedial Design package for OU2 at the Site.
- 2. Developing a request for proposal (RFP), evaluating proposals, negotiating purchase orders, and managing the services of the contractors to perform the required work activities for the design of the remedy. The design package will consist of plans and specifications, along with a Quality Assurance Project Plan, Site Operations Plan, Site Health and Safety Plan, etc.
- 3. Ensuring the contractors or A/E performs the RD in accordance with any applicable or pertinent OSWER Directive(s) or guidance on RD. The USACE will, also, ensure the A/E furnishes the necessary personnel, services, materials and equipment to prepare and complete the RD package, and all related technical activities at the Site.
- 4. Provide design technical assistance for the remedy. At a minimum, the following technical issues need to be addressed:
  - Soil and building interior sampling and analyses
  - Delineate the areas to be excavated
  - Operating parameters for an on-site low temperature thermal desorption unit
  - Building decontamination and demolition plan
  - Confirmatory sampling plan
  - Health and Safety Plan
  - Subsurface soil archeological investigation and recordation of historic buildings
- 5. Review the design package in coordination with the EPA RPM at approximately 65, 95 and 100 percent completion. Note: Approval and acceptance of the final design, with concurrence from EPA.
- 6. Arrange upon request from EPA, additional technical support by other USACE offices (i.e., real estate, design, and/or construction offices). Support may include: site access, permit assistance, site visits, technical evaluations, document reviews, participation on conference calls, attendance at meetings, or other support task as needed.

- 7. Providing sufficient copies of all documents to be issued.
- 8. Coordinating all RD activities with the EPA RPM.
- 9. Providing support for conducting procurement activities for remedial activities up to the point of award.
- 10. Reporting all progress to the EPA RPM verbally on a minimum of a weekly basis, as well as the monthly written reporting required by the IAG, Attachment B.
- 11. Providing Community Relations Support as required by the EPA RPM.

## Project Organization

The EPA Remedial Project Manager for this project is:

Pietro Mannino U.S. Environmental Protection Agency Region II 290 Broadway - 19<sup>th</sup> Floor New York, NY 10007-1866 (212) 637-4395

#### ATTACHMENT B

# **Special Conditions for Remedial Design IAG**

The USACE agrees to meet the site-specific financial management and recordkeeping responsibilities contained in EPA's "Superfund Financial Management and Recordkeeping Guidance for Federal Agencies" (January 1989).

#### 1. <u>Cost Documentation Requirements</u>

EPA acting as manager of the Hazardous Substances Superfund requires current information on CERCLA response actions and related obligations of CERCLA funds for these actions. In addition, CERCLA, as amended, authorizes EPA to recover from responsible parties all government costs incurred during a response action. In order to help assure oversight and successful recovery of CERCLA funds, both USACE and EPA have responsibilities under this agreement. The USACE accounting system reports must be supported by site-and activity-specific cost documentation. The USACE will organize and retain in a site file documentation of costs by site and activity (e.g. vouchers, billing statements, evidence of payment, audit reports) as follows:

#### a. Direct Costs

Payroll - timesheets or timecards to support hours charged to a particular site, including the signature of the employee and/or the employee's supervisor.

Travel - travel authorizations (including purpose of trip), local travel vouchers, traveler's reimbursement vouchers, carrier bills (including airline tickets), government owned vehicle bills, appropriate receipts for hotel, car rental, etc., proof of payment. Proof of payment is satisfied by providing a copy of the accomplished SF1166 "Voucher and Schedule of Payment" or equivalent.

Contractor services - copies of contracts, requests for proposals (RFPs), detailed evaluations of contractor bids, contractor invoices, USACE project officer approvals of invoices, proofs of payment. Proof of payment is satisfied by providing a copy of the accomplished SF1166 or equivalent.

Supplies and Equipment - EPA authorizations to purchase non-expendable property of \$1,000 or more, vendor invoices, proofs of payment, and hourly records of equipment use, when applicable.

Any other direct costs not included in the above categories.

## b. Indirect Costs

If indirect costs are not calculated by the USACE accounting system, a worksheet showing calculations of indirect costs charged to a site will be retained by the USACE.

Under this IAG, the USACE certifies: 1) that any indirect costs included in billings to EPA represent, in accordance with GAO principles, indirect costs that would not have been otherwise incurred by the USACE, or 2) that explicit Congressional authority exists for charging other than incremental costs of performance.

## 2. Reporting Requirements

a. The USACE will provide monthly progress reports to the RPM listed on the IAG form containing:

Site name and IAG number.

Summary of work performed for current period.

Estimate of the percentage of the project completed.

Accounting of funds expended during the reporting period and on the project to date, which includes budget category cost breakdown.

Summaries of all change orders and claims made on contracts during the reporting period.

Summaries of all contacts with representatives of the local community, public interest groups, or State government during the reporting period.

Summaries of all problems or potential problems encountered during the reporting period.

Projected work for the next reporting period.

- b. For the reimbursement of incurred costs, follow the procedures contained in EPA's OERR Directive, Memorandum 9295.2-04 entitled "EPA/U.S. Army Corps of Engineers Payment Process, Direct Cite Revised Reimbursement methods".
- c. USACE will provide a final inventory of property, within one month of the end of the Interagency agreement performance period, describing the condition of each item. USACE will require all contractors to provide a final inventory of property prior to their final contract payment. If the duration of the project is greater than one year,

USACE will provide an annual inventory of all property acquired by or furnished to USACE with EPA funds.

## 3. Cost Recovery

In the event of a contemplated cost recovery action, the USACE will provide to EPA or the Department of Justice (DOJ) a cost documentation package detailing site-specific costs and including copies of the back up documentation. In some cases, these requests from EPA or DOJ may require that this documentation be provided in less than thirty days. If additional time is required to comply with a request, USACE will negotiate with EPA or DOJ a schedule for responding. USACE will provide EPA with a contact for obtaining necessary site-specific accounting information and documentation.

#### 4. Record Retention Requirements

The USACE will retain the documents described in these "Special Conditions" for a minimum of ten years after submission of a final SF1080 for a site or sites, after which USACE must obtain written permission from the authorized EPA official before disposing of any of the records. USACE will require all contractors entering into cost reimbursable type contracts to establish and maintain cost documentation as described above.

## 5. Audits

- a. Superfund cost documentation information must be available for audit or verification upon request of authorized auditing agencies.
- b. If an audit determines that any direct or indirect cost charged to EPA are unallowable, EPA will be notified immediately following the resolution of the audit.

## 6. Financial Closeout

Within six months after completion of design activities, the USACE will send a letter to USEPA Region II Project Officer stating that the project is complete and give the total amount of funds utilized and the amount of excess funds to be revoked, if any, in accordance with USACE Engineering Regulation No. 37-5-3.

## 7. Other EPA Involvement

- a. Reimbursement to USACE for in-house costs is contingent upon receipt of a USACE certified reimbursement request (SF1080). Final project payments for specific contracts and in-house cost shall be reviewed and approved by the EPA Regional program office.
- b. EPA will hold title to all property acquired with Superfund monies. EPA will provide the USACE the property disposition instructions upon termination of the IAG and

receive fair-market value for any property disposed of or used for non-Superfund activities.

## 8. Minority Business Utilization

In accordance with Public Law 102-389, EPA's policy requires, to the fullest extent possible, that at least 8% of its overall Federal funding for prime and subcontracts awarded in support of authorized programs be awarded to business concerns or other organizations owned or controlled by socially and economically disadvantaged individuals, including historically Black colleges and universities and women.

Consistent with this policy, the USACE agrees, in awarding contracts under this IAG, to comply with the utilization requirements for Minority Business Enterprises (MBEs) and Women's Business Enterprises (WBEs) set forth in the Small Business Act, 15 U.S.C. 631 et seq and the annual Small Business goals negotiated with the Small Business Administration (SBA).

The USACE agrees to submit a report to EPA showing the total amount of procurement dollars awarded and the amount and percentage of such funds awarded to MBEs and WBEs on Forms 6005-3 and 6005-3a by December 15th of the current year. Reports should be submitted to:

Office of Small and Disadvantaged Business Utilization
U.S. Environmental Protection Agency
633 rd Street, N.W. (Mail Code: 1230N)
Room 8100
Washington, D.C. 20001

## 9. Project Specific Conditions

- a. The USACE will invite (with reasonable notice) the EPA RPM to participate in contractor meetings in which scope of the project and/or progress is discussed.
- b. The USACE will invite the EPA RPM to participate in the contractor selection process, as appropriate.
- c. The USACE Project Manager will regularly brief the EPA RPM on the current status of the project. Briefings will be monthly unless a different frequency is mutually agreed upon by both project managers. Emphasis shall be placed on project budget, expenditure rates, and schedule.
- d. The USACE personnel and its contractors will have the appropriate safety training and be involved in a medical monitoring program as specified in 29 CFR Part 1910; 51 CFR 45663 - 45675; and Section 125(e) of CERCLA, as amended.

- e. Prior to contract award for a remedial action project, the USACE will submit to the EPA RPM a Quality Assurance Management Plan.
- f. The USACE will have final authority, with EPA comment, for approving Quality Assurance Project Plans (QAPPs), Sampling Analysis Plans (SAPs) which reflect environmental sampling and laboratory analysis, and Health and Safety Plans (HASPs).
- h. All project deliverables will be reviewed by appropriate USACE and EPA personnel within 30 days. Shortened time frames may be appropriate in cases of expedited schedules.
- i. Upon request, the USACE will, in a timely manner, submit to the EPA RPM all final negotiated contracts and contract modifications with budget information.

2-28-05



**United States Environmental Protection Agency** Washington, DC 20460

# **Interagency Agreement**

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212-637-4324

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02/28/2005 to 08/30/2007

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Marvene Seaman USACE, HTRW-CX 12565 West Center Road Omaha, NE 68144-3869

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\$1,000,000

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Pietro Mannino is the EPA RPM and he can be reached at (212) 637-4395).

EPA Grants Specialist for this IAG is Otto Salamon 212-637-3417

14. Statutory Authority for Both Transfer of Funds and Project Activities

15. Other Agency Type

Fodoral Agonov

CERCLA (PL 96-510) & SARA (PL	rederal Agency				
Funds	Previous Amount	Amount	This Action	Amended Total	
16. EPA Amount			\$1,000,000		\$1,000,000
17. EPA In-Kind Amount					\$0
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19. Other Agency In-Kind Amt.					\$0
20. Total Project Cost			\$1,000,000		\$1,000,000

21. Fiscal									
Site Name	DCN	FY	Approp.	Budget Org.	PRC	Object	Site/Project	Cost Org.	Obligation
CORNEL L	HE0055	2005	T	2ADOP	302DD2C	2507	02GZRD02	C002	1,000,000
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